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10 January 1955

BUDGET ANALYSIS ON
OVERT INTELLIGENCE COLLECTION

1. Interagency arrangements, supplemental to the NSC Intelligence Directives, which will be used to produce an effective and coordinated overt intelligence collection program in 1956:

a. Publications Procurement. NSCID 16 established an Advisory Committee on Foreign Language Publications. Its subcommittees on Procurement, Exploitation, and Reference are engaged in systematically developing coordinated approaches among the IAC agencies to the major problems in the handling of foreign language materials. Establishment of the Procurement Subcommittee has enabled the full-time and part-time Publications Procurement Officers and other designated officers at major Foreign Service posts to receive coordinated advice and instructions covering the needs of most Washington agencies.

b. Map Procurement. The Map Procurement Program is concerned with obtaining foreign maps and related materials for the intelligence community. Requirements for this Procurement Program are coordinated through the activities of the Inter-Agency Map Coordinating Committee on which the various organizations are represented. A second and very important part of the Geographic Attache program is the reporting undertaken by these officers. In accordance with the comprehensive reporting guide contained in "General Instructions for Geographic

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Attaches", the basic reports include: (a) the monthly report of activities; (b) reports of mapping and geographic research organizations; (c) reports on key personnel of foreign organizations in the field of mapping and geography, and (d) country reports which provide up-to-date and complete assessment of the mapping activities and programs of each country visited.

c. Economic Intelligence. In 1952 an Economic Intelligence Committee was established under the IAC to assist in implementing NSCID 15. Responsibility for reviewing and making recommendations concerning community-wide coordination of requirements for collection in support of economic intelligence research was assigned to an EIC Subcommittee on Requirements and Facilities for Collation - which represented the first continuing body in which interagency collection representatives had come together since dissolution of the CIG Committee on Collection 1947. Among the principal accomplishments of this subcommittee are:

(1) Fostered U.S. participation in the [redacted] program which is now a joint Program for improving the collection of intelligence [redacted]

(2) The consolidation of intelligence requirements to be incorporated in the Comprehensive Economic Reporting Program (CERP), which continuously revises current economic-reporting instructions to

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all Foreign Service posts outside the Soviet Bloc.

(3) A program of continuing intelligence-community guidance to all reporting posts behind the Iron Curtain, including coordinated preparation of individual "Guides to Economic Reporting Officers" for each major post.

(4) Interagency agreements for more effective utilization of a wide variety of publications materials.

d. Coordination of Field Reporting. Through continuous liaison between the State Department and the various IAC agencies (either directly or through the EIC) increased community-wide coordination is encouraged, both in Washington and in the field. Chapter 900 of the Foreign Service Manual deals with coordination in the field, and the Department on March 22, 1954 sent a special instruction (CA5190) to all Chiefs of Mission reiterating the coordinating role of mission chiefs under NSCID 2 and urging maximum use of all available personnel, including service attaches. At the same time, the Army, Navy and Air Force dispatched similar messages to all attaches, urging maximum cooperation with mission chiefs in developing coordinated collection programs.

e. Exchange of Field Reports in Washington. As outlined in paragraph 7 of NSCID 2, there is now virtually complete exchange of field reports in Washington. Uniform subject coding of CIA, Army, and Air Force field reports prior to dissemination greatly simplifies use of these reports.

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information. Guidance in this selection is provided by the continuing requirements statements of the research elements of CIA and the other IAC agencies, supplemented by continuous liaison to discuss specific needs and individual sources.

To assure that this service is of maximum value to consumers, conferences are being scheduled at the working level in all of the member agencies. In addition, four specific interagency arrangements are either completed or well on the way to completion:

(1) Three specialized ATIC officers have been placed

25X1C [] to guide and actually engage in the collection of technical information. The assignment of a fourth officer, trained in air electronics, is expected shortly.

(2) A similar arrangement has been worked out through G-2 for the assignment of two Signal Corps Intelligence officers to

25X1C [] in an effort to increase the quantity and quality of telecommunications-intelligence collection. One of these officers is already being processed.

(3) Arrangements have been completed with the Director of Intelligence of the Air Force and with the Air Research and Development Command to facilitate the exploitation of civilian

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employees at the various ARDC centers for intelligence information not otherwise available to the member agencies.

(4) Tentative arrangements have been concluded with G-2 for a similar program to be established in the near future with the seven Army Technical Services.

A fifth specific effort to produce more effective and coordinated intelligence collection consisted of a program to analyze critically all requirements which have been received by Contact Division from the producing elements of CIA and the other IAC agencies, and to codify in readily usable form all basic requirements currently outstanding. Uniform indexes, each comprising some 10,000 requirements cards, have been placed in all [REDACTED]

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[REDACTED] for the purpose of ready coordination and the elimination of possible duplication of collection effort, in various CIA offices, G-2 State and ATIC.

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liaison. [] personnel are constantly in touch by telephone with all area and functional desks of the IAC users of their product. Some improvement in requirements for propaganda analysis is expected from offices engaged in psychological activities, when these offices have completed their organization and build-up.

h. Every government agency in Washington maintains one or more liaison cleared officials whose function is to serve as the focal point for the transaction of intelligence matters; including, the receipt and delivery of intelligence materials, the coordination of requirements, and the servicing of collection directives.

2. An evaluation of the sufficiency of the several agencies' requests in the light of that program;

The several agencies' requests are generally adequate to support minimum essential requirements. However, except for the relief which approval would provide of certain over-ceiling budget terms requested by the State Department, a few acute shortages would continue to handicap the intelligence community. The most serious to the Department of State has been the absence of a full-time Publications Procurement Officer in London. Since that position was abolished, []

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Department. Publications Procurement Officers are also urgently needed

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on a full-time basis in Cairo and Tokyo and on a part-time basis in Rangoon and Djokjakarta. A geographic attache is urgently required in Stockholm, a peripheral reporting officer in Athens and in Rome, an additional peripheral officer in Frankfurt to cover the satellite countries, and more Chinese language officers in Southeast Asia to report on the local Chinese communities and secure information from Communist China; several of these inadequacies would be corrected by the State Department's 1956 over-ceiling budget request.

There is also urgent need for more adequate agricultural reporting on the Soviet Bloc. The Department of Agriculture now has primary responsibility for agricultural reporting; and representatives of its Office of Foreign Agricultural Services have agreed (informally) as to the importance of re-establishing agricultural attaches in Hong Kong, Warsaw, and Bucharest. So far, however, they have felt unable to provide the budgeted funds to support such appointments.

At current staffing levels, Foreign Service reporting, suffers from inability of officers, under pressure of other high priority duties, to travel sufficiently outside post cities, provide basic of biographic information, and prepare analytical reports in the volume required by the intelligence community.

Travel restrictions in the countries of the Soviet Orbit continue to be a major obstacle to effective collection by Military Attaches. Although these restrictions have been eased, officially in some countries, there has been a simultaneous increase in surveillance

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and administrative harassment which severely hampers attache collection activities.

There has been an over-all reduction in Military Attache complements, although adjustments of personnel to augment staffs at critical posts have resulted in some net improvement in coverage at these posts. Substantial improvement in military intelligence collection under the present personnel, equipment and operations expense limitations apart from restrictions or assistance by foreign governments, will depend upon improved guidance and the development of new collection techniques.

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3. The areas of activity which may require altered emphasis and/or modified coordination in the near future.

a. Economic Reporting. There is still insufficient Washington coordination of economic intelligence requirements, and of the collection action instituted to service such requirements. As one specific step the EIC has agreed on the identification of highest-priority gaps in collection needed to support research in such fields as Soviet armament, electronics, and transportation. Approved lists of the collection data required have been transmitted to the EIC Subcommittee on Requirements and Facilities for Collation to explore the possibilities of coordinated planning of implementing collection efforts.

b. Publications Procurement. Full coordination of publications procurement in the field is desirable and necessary in order to prevent duplication of procurement in response to general requirements. Specific requirements are coordinated in Washington by the Procurement Sub-Committee established under NSCID-16.

c. Better Utilization of all Governmental Overseas Personnel for Reporting Information. One of the objectives of intelligence coordination is the development of systematic methods for tapping US personnel overseas who are not primarily reporting officers. Many of these officials are well informed on certain geographic areas and enjoy close contacts with segments of foreign societies which are often not accessible to regular reporting officers. At present,

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the potential of most of these officers for valuable information is not being exploited. Though USIA has accepted the principle that Public Affairs Officers should report information which they receive incidental to their primary duties, procedures for extending this principle to other staff workers in the field have not been fully worked out. Representatives of the Economic Intelligence Subcommittee on Requirements and Facilities for Collation are negotiating with FOA to develop methods for tapping the resources of FOA's overseas employees.

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